Jb7Wnej0 1 UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF NEW YORK 2 3 UNITED STATES OF AMERICA, 4 18 Cr. 224 (AJN) V. ALI SADR HASHEMI NEJAD, 5 6 Defendant. Oral Argument -----x 7 8 New York, N.Y. November 7, 2019 9 11:00 a.m. 10 Before: 11 HON. ALISON J. NATHAN, 12 District Judge 13 **APPEARANCES** 14 GEOFFREY S. BERMAN 15 United States Attorney for the Southern District of New York BY: MICHAEL K. KROUSE 16 JANE KIM 17 STEPHANIE L. LAKE Assistant United States Attorneys 18 -and-GARRETT LYNCH 19 Special Assistant United States Attorney 20 STEPTOE & JOHNSON LLP 21 Attorneys for Defendant BY: REID H. WEINGARTEN 22 BRIAN M. HELBERIG NICHOLAS P. SILVERMAN 23 BRUCE C. BISHOP 24 25

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(Case called)

THE COURT: Good morning, everyone. I'll take appearances of counsel, starting with the government.

MR. KROUSE: Good morning, your Honor. Michael
Krouse, Jane Kim, Garrett Lynch, and Stephanie Lake for the
United States.

THE COURT: Good morning, counsel.

And for the defendant.

MR. WEINGARTEN: Good morning, your Honor. Reid Weingarten, Brian Heberlig.

MR. SILVERMAN: Nicholas Silverman on behalf of Mr. Sadr.

THE COURT: Good morning to counsel and Mr. Sadr.

MR. BISHOP: Bruce Bishop, also on behalf of Mr. Sadr.

THE COURT: Mr. Bishop, good morning as well. Thank

We are here for oral argument on a subset of the

and specifically, as I indicated by order yesterday, I will

defendant's motions -- essentially, the motions to dismiss --

hear argument today on defendant's motions as labeled No. 1,

No. 3, No. 4, No. 6, and No. 7. No argument was requested on

motions two or five. Argument was requested, is requested on

essentially eight, nine, and ten. I don't think ten is labeled

24 | "ten," but it's the motion to exclude.

As I was preparing, with the supplemental briefs

coming in late and also out of concern that there was just insufficient time today to do everything, I indicated yesterday that I would hear argument at a later date on those connected motions, which include the supplemental briefing. We can talk about scheduling for that in a moment. Actually, we can talk about it now.

What I have available and prefer, but I'll see what the reaction is, is to hear argument on those motions on November 27. That is the day before Thanksgiving.

Does that present an impossible barrier?

MR. KROUSE: That's fine for the government, your Honor.

THE COURT: OK.

Mr. Weingarten.

MR. WEINGARTEN: Maybe the day before that?

THE COURT: I don't think I have it available. No one schedules for the day before Thanksgiving, so it's open.

MR. WEINGARTEN: Yes, but the truth is everybody has family stuff, which I'm sure you would anticipate, and if that's the only time you can do it, we will be here. We would certainly prefer if there were alternatives. I mean, any possibility of not next week but the week after that? Any time at all, as late as you wish for us to be here we'll be here, or as early.

THE COURT: No. I could do the 25th, which is Monday,

at 3:30 p.m.

MR. WEINGARTEN: Yes.

3 THE COURT: Mr. Krouse.

MR. KROUSE: Yes, your Honor. That's fine for the government.

THE COURT: All right. We'll do that, Monday, the 25th, at 3:30 p.m.

As indicated, today we've got motions that are numbered one, three, four, six, and seven. I'm going to structure this as follows. I will give each side an hour. If with my questions I take you significantly over an hour, I'll make sure that both sides get equal time. You can make your own decisions about time allocation, but from my perspective, time would be best spent focusing on motions No. 1 and 4. I also think it would be most beneficial to alternate sides per motion so that I can get responses to positions while I still have them in my head, which is not as long as it used to be.

With that, who will argue for Mr. Sadr?

Mr. Weingarten, generally, would you like to reserve time for rebuttal?

MR. WEINGARTEN: Yes.

THE COURT: How much total time?

MR. WEINGARTEN: I guess we'll do each argument. I can't imagine more than five minutes for rebuttal.

THE COURT: All right. So 55 minutes total -- sorry.

MR. WEINGARTEN: Can I make a suggestion about tweaking the schedule? Perhaps it would make the most sense if we did four after this one and three, the nondelegation argument, we put to the last?

THE COURT: That's fine.

MR. WEINGARTEN: OK.

THE COURT: Whenever you're ready.

MR. WEINGARTEN: Thank you, your Honor.

May it please the Court.

I'd like to begin with some prefatory remarks that I think will apply to every word that's uttered on our side today, and they concern sanctions generally and philosophically. We get why they're important in the world. Obviously, if they're alternative to war, that's a wonderful thing. We get sanctions relating to nukes. We get sanctions relating to terror. We get sanctions relating to human rights violations. What is also true, the Iranian sanctions in particular cut a huge swath of utterly benign economic activity and criminalize it. In response to that, every president, I think, except this one, beginning with Jimmy Carter, has said the following:

Our only purpose here is to stop the nukes and stop terrorism and stop human rights violations. We understand that there are economic steps taken here that harm people. We want the Iranian people to understand, we're not out to hurt them;

we're only out to discourage the bad behavior. In fact, we support the Iranian people. We do not want to hurt the Iranian people.

That's a critical piece to all this, because what we're talking about in this case, from start to finish, is utterly benign activity, the building of low-cost housing in Venezuela after a disastrous flood that has nothing to do with nukes, has nothing to do with terrorism, and has nothing to do with human rights violations and there will never be evidence adduced that will contradict what I just said.

In addition, there will be absolutely no evidence of fraud, of rip-off, of cheating, of stealing, none of that whatsoever. So the point I'd like to begin with is this is not a case where we should be stretching and pulling on statutes and regs to find criminality. That would be utterly inconsistent with what every president, what every administration has said about sanctions, from Jimmy Carter.

Now let's turn specifically to the charges here. So, what are the charges?

The charges, of course, as we know, relate to reg. 204, and it talks about services going to Iran. I have found the sanctions to be surprisingly complex. When you put up the regs. with the statutes, with the interpretations, with the definitions, sometimes you can have brain lock.

THE COURT: We do our best.

MR. WEINGARTEN: I know.

Here, this argument is mercifully simple, because what we're talking about is the most fundamental rule of statutory construction; that is, the plain language. Read the language. If it's obvious, that's what the law is.

So first thing I did, I take out my C.F.R., I look at 560.204, and throughout that section, we find over and over again the prohibition has to include, and certainly when it comes to services, "to Iran or the government of Iran."

THE COURT: Right, and the importance for the most direct argument made by the government is the language you've skipped over, which precedes it, which is the word "indirectly."

MR. WEINGARTEN: Of course, but as we articulate in our brief, that does not contradict the requirement of services to Iran. Something has to go to Iran or the government of Iran.

THE COURT: Does something include benefit of the services?

MR. WEINGARTEN: Well, I mean, obviously, the core argument here is 410.

THE COURT: Right. So if you're going to give a speech about what matters is the text, then we should spend our time talking about the relevant textual language.

MR. WEINGARTEN: I totally agree.

THE COURT: What does indirectly mean? And does going to Iran include benefits and services going to Iran as has been interpreted by the agency?

MR. WEINGARTEN: Indirectly could mean reexportation.

Let's just say hypothetically that something was shipped to

Turkey and it was left there for a day and then went to Iran

with the purpose of it getting to Iran, that would be indirect.

That's clear, but that doesn't take away from the import and

the meaning "of to Iran or the government of Iran."

I mean, the real issue in the first argument we make is the contradiction between 410, the interpretive language, and 204. And 410, the interpretive language, expands the meaning of the prohibition itself. In such a situation, a first-year law student learns that the law, the prohibition itself has to rule. If there's an inconsistency, the interpretation cannot prevail. And if that's the situation, what we have to find, we look to the indictment and see if anything's alleged to have gone to Iran. I think it is that simple. And when we look to the indictment, we find the answer is no.

Simply stated, the money that we're talking about —

THE COURT: As I understand the allegations, it is

that, ultimately, benefit goes to Iranian individuals and

Iranian-controlled entities.

MR. WEINGARTEN: And we are saying that is not

sufficient. That doesn't make it. That is contrary to the explicit, straightforward language of the reg. I mean, that is the essence of the argument. Under 410, under the interpretive language, that would be covered, and the interpretive language is way broader than the regulatory language.

Hypothetically, if a U.S. person, using U.S. banks to move money, built a hospital in Germany, because he was concerned -- let's say he was of Iranian descent -- that the people in Iran were not receiving adequate health care and people from Iran went to that hospital in Germany and received treatment, that certainly would be for the benefit of Iranian people. That couldn't possibly be violative of the sanctions and that would be inconsistent with the language of the reg., point being the interpretive language is inconsistent.

It's broader. It includes, but is broader, than the statutory language -- the prohibitions included in the regs., the prohibitions have to rule.

THE COURT: You made a point about first-year law students. So the first-year law student who wrote the Second Circuit per curiam in Homa you want me to just treat as dicta.

MR. WEINGARTEN: Oh, no. I think you should.

My son is actually a first-year law student. I asked him if he'd learned this yet; he hadn't. *Homa* is fine. I'm not suggesting, in a million years, you look at the interpretive language and say: This is garbage; this

irrelevant; this doesn't count. No. Obviously, it can be helpful in certain instances, but in this instance, it doesn't cover the question whether or not interpretive language can expand the meaning, the straight meaning of the reg. itself.

of "indirectly" and "to Iran." Those are the key phrases, and you said something hypothetically. I guess let's just ask this. If the service is to the Swiss entity and the next day the money is transferred to an Iranian entity within the geographic location of Iran, is that within the --

MR. WEINGARTEN: It could well be, your Honor. I would think we'd need a little more evidence to figure out what's going on, and there is a real issue about services.

I mean, the service provided by J.P. Morgan is the service. It's the clearing function. And if there was another action taken, somebody carried the money across the border, we'd have to make an evaluation, but obviously, you're in the ballpark.

The point here, and I don't think it's going to be contradicted by my friends seated to my right, nothing went to Iran. The money never went to Iran. That was the whole purpose of the structure. The money didn't go there. If it didn't go there, there's no consistent with the prohibition in 204.

THE COURT: If the government wants to argue how the

benefits of the services end up in Iran, you would say that's not alleged, that's not in the indictment, but you wouldn't preclude that as an argument under the regulatory language.

MR. WEINGARTEN: They do allege that. They do allege it in paragraph 12, and we're saying that's not the crime.

That's a statement inconsistent with the crime charged. That's why the count has to be dismissed.

THE COURT: OK.

Do you want to shift to the evading, structuring, alternative argument?

MR. WEINGARTEN: Sure. The evading argument? Is that what you're asking me to do, your Honor?

THE COURT: Right. They say even if I'm not persuaded by that sort of direct argument via indirect to Iran and the reliance on 410, then they can still establish a violation pursuant to the prohibition against evading under 203.

MR. WEINGARTEN: I think this is exhibit A as to why bureaucrats in the Treasury department shouldn't be drafting our criminal laws. I don't say that in sarcasm or scorn, but that's who did draft this, and here's why it's ridiculous in the extreme.

Let's say hypothetically -- and it's not hypothetical; it's this case -- the whole point of the financial structure that was set up was to see to it that money did not go to Iran. Basically, under their theory, that would be evading the

sanctions. That shouldn't be a felony commensurate with obstruction. Somebody should get a medal for that, but more important, the issue is there has to be an evasion of a prohibition. The prohibition is 204. The prohibition of 204 carries with it an obligation that the service relates to the territory of Iran. It does not. So the evasion argument is not successful either.

THE COURT: So under that theory, 203 just doesn't do anything broader than the prohibition in 204.

MR. WEINGARTEN: Well, I mean, it's conceivable.

There has to be the violation. There has to be the services to Iran, but, I mean, you raised a hypothetical where the evasion piece could actually apply.

THE COURT: Could you spin that out.

MR. WEINGARTEN: The instance where the money goes to Turkey, sits there for a day and a half and, then through some other means, goes into Iran and the government could actually prove an intent to accomplish something, meaning evaded sanctions, but it's hypothetically.

Let's say there's a factory in Iran and if the factory needs appliances to function properly and the appliances go to Turkey, if the appliances sat there for three days and then went to Iran, you may have an evasion. You may have a violation of the sanctions. But let's say the individuals involved say: No. Because of the difficulty of doing business

in Iran, we're going to leave the appliances in Turkey or actually manufacture the products there and nothing goes to Iran, there's no violation, there's no evasion, there's no avoidance, there's no obstruction. There's no crime.

THE COURT: OK. Any other points you want to make?

MR. WEINGARTEN: There are two arguments for the first one. There's the 516 argument, so why don't we let the government answer this one, and then I'll do 516.

THE COURT: OK.

MR. KROUSE: Your Honor, just a couple of points on the facts, and of course, on a motion to dismiss, all the facts alleged in the indictment are assumed to be true. I think it's important here to sort of take a step back and consider the factual circumstances just a little bit.

The money that was paid into these shell companies located in Switzerland and Turkey was payment for the construction of housing that was entered into between an Iranian company and a Venezuelan entity, and the payments were made to that Iranian company. So it can't be divorced entirely from the factual circumstances that are alleged in the indictment.

You can't just look narrowly at the regulation, and I'll get to how the defense is trying to look past certain language that doesn't support their argument, but just from a factual standpoint, looking at the allegations in the

indictment, the government alleges that an Iranian entity, owned by Iranian people, entered into a contract with Venezuela.

THE COURT: By Iranian entity, do you mean owned by Iranian nationals, or what exactly do you mean?

MR. KROUSE: Incorporated in Iran and owned by Iranian nationals.

THE COURT: So its corporate existence is within the territory of Iran.

MR. KROUSE: Yes, and that is Stratus. Stratus is an Iranian company. It's owned by Iranian people. The contract for the project was entered into with Stratus and the Venezuelan entity, which is a governmental entity, to build these housing developments. And all of the payments that the government alleges were sent through U.S. banks, in violation of sanctions against Iran, were sent as payments for the construction of that housing. So it's not as though those payments are completely divorced from activities conducted by an Iranian company. They're part and parcel of an Iranian company's activities in Venezuela.

With that background, the government's position is that all of those payments, which were structured in a way to go through U.S. banks in order for Stratus to receive payment in U.S. dollars, and then were sent to shell companies, located in Switzerland and Turkey, are violations of the ITSR.

It can't be that under that, under these regulations, the only thing you have to do to evade or avoid a violation of sanctions is that you create a third-party shell company in another country, incorporate that, and then receive payments into that shell company for activities that were performed by an Iranian company. That would just be an absurd result.

THE COURT: Unless someone rightly looks at the regulatory language and says, You know what, it only prohibits services to the geographic region of Iran, so if we set up a company, an entity that isn't that, then the line between evasion and compliance is there, and we've figured out a way to comply by not having the services enter into, as the language of the regs. requires, the geographic area of Iran or to the government of Iran.

MR. KROUSE: And your Honor, I think there is a statutory canon of construction that's relevant to that point, which is the statute or the regulation shouldn't be interpreted in a way that would lead to absurd results. And I think that in this situation, allowing an entity to just create a third-party shell company in another country and then receive payments for activities that are performed by an Iranian company in order to get around the sanctions regime would clearly be an absurd result.

THE COURT: Let's just talk specifically. Your sort of primary argument, direct argument, 204 argument, is what,

that it is indirectly going to the geographic region of Iran?

MR. KROUSE: It's an indirect payment for an entity

located in Iran. That's correct, your Honor.

THE COURT: And do you have to show, then, to establish it, that ultimately the benefit of the services goes to the entity located in Iran as opposed to the shell company it set up? I mean, would trial follow the money beyond the shell company?

MR. KROUSE: No, your Honor.

As alleged in the indictment, the money then was transferred to another shell company in the Virgin Islands, and I believe that's where the trail evidentiarily sort of ends. But the government's position is that we do not need to show that the money physically went into an account located in Iran. All the government has to show is that these payments were for economic activity performed by a company located in Iran, owned by Iranian people, and that those payments were made to the benefit of that company or those people, no matter where the money was actually housed in an account. It's possible for companies, as your honor knows, to have accounts in multiple different countries.

But if the company that's performing the economic activity is then getting paid through U.S. dollar transactions in violation of the sanctions regime, it doesn't matter if it directly goes into Stratus's bank account in Tehran or if it

term.

indirectly goes into a shell company incorporated by members of Stratus in order to evade U.S. sanctions.

THE COURT: Before we get to the evading of sanctions, just trying to keep clean the lines between the 204 and 203 argument --

MR. KROUSE: Yes, your Honor.

THE COURT: -- under 204, it sounds like you want the reg. to read not "to Iran," as defined by geographic location, but "to Iranians." Do I have that right?

MR. KROUSE: Your Honor, on that point, "to Iran" I don't believe is explicitly defined. But to Iran, there's no definition that says it's limited to the geographic location.

THE COURT: So 560.303, subheading Iran/Iranian, "The term "Iran" means the territory of Iran and any other territory or marine area, including the exclusive economic zone and continental shelf, over which the government of Iran claims sovereignty, sovereignty rights, or jurisdiction."

Doesn't that have a physical territorial meaning?

MR. KROUSE: The term "Iran" does have a physical -
THE COURT: Right. That's the term, and that's the

MR. KROUSE: But "to Iran," as interpreted by the Second Circuit in *Homa*, says that that provision, 204, should be interpreted to cover services received in Iran or for the benefit of people in Iran.

Clearly, it's the government's position, just focusing on the 204 argument, we have the two parts of the regulation that we argue, indirectly and directly; and then also, under 410, the fact that these payments were clearly to the benefit of individuals located in Iran, because they were payments for activities that those individuals or the corporate entity that they owned were performing in Venezuela.

THE COURT: Would your argument be that this would fit under the language "directly," or are you relying on "indirectly"?

MR. KROUSE: Your Honor, we're not relying necessarily on "indirectly," because I believe, under the word "directly," as interpreted by 410 and as interpreted by the Second Circuit in Homa, this payment was a direct payment to the benefit of individuals in Iran. But alternatively, an argument would be that it's indirectly going to Iran or individuals in Iran, because it's going to a third country. So those are, in a sense, alternative arguments.

THE COURT: And just analytically, is your primary contention that I'm bound by *Homa*'s reliance on 410 to interpret this to include where the benefit of such services is received in Iran?

MR. KROUSE: Your Honor, 410 is part of the regulatory framework. It's an interpretive provision. It's also duly authorized by the Treasury department. It's part of the

regulatory framework.

THE COURT: It's an agency interpretation of 203.

MR. KROUSE: Yes, your Honor.

THE COURT: Sorry. 204.

MR. KROUSE: 204, yes, your Honor.

As you know, in *Homa*, the Second Circuit relied on it, so the government's position is that that is part of the regulatory framework, it makes sense to rely on it in interpreting 204 to the extent that there's ambiguity.

THE COURT: And what about the rule of lenity, if I think that there is ambiguity?

MR. KROUSE: The first argument is that we don't believe there's ambiguity here. It's clearly within the heartland of what the Iranian sanctions were meant to prevent.

To the extent that there is some ambiguity, the agency interpretation of the language, we believe, would control as well as the Second Circuit's reliance on that language.

THE COURT: And just so I understand, how would you define "to Iran" in 204, since you seem not to have the territorial definition I read to you in mind?

MR. KROUSE: Your Honor, for the word "Iran," that's obviously a territorial definition, but under 410, where it says that it's also for the benefit of individuals residing in that territory, the government's view, in response to your Honor's question about whether we need to trace the money

directly to an account in Iran, is that we don't have to do that, because a corporate entity that is incorporated in Iran or an individual living in Iran can obviously have bank accounts outside of Iran that are for that person or that entity's benefit. And so under the overall regulatory framework, under the plain language of 410 and 204, there's no requirement that the government trace the money physically to the geographic entity of Iran.

THE COURT: You would have to trace the benefit to an entity in the geographic territory of Iran.

MR. KROUSE: Yes, your Honor.

THE COURT: All right. Do you want to move to the evading argument?

MR. KROUSE: Yes, your Honor.

An alternative argument, and it's charged in the indictment, is that, under 203, the regulatory framework also criminalizes efforts to avoid or evade Iranian sanctions under the ITSR. There's another statutory construction or rule of construction that you're not to assume that different words are redundant or read out of the regulation. Here, that regulation says that it's a violation to directly violate U.S. sanctions against Iran. It's also a violation to avoid or evade those sanctions. And here, the government's indictment alleges very sophisticated efforts on the part of the defendant and others to structure these transactions in a way that would evade U.S.

sanctions.

I'll give a couple of examples.

There are emails showing that the defendant purposely and knowingly took the word "Iran" out of the entity that was operating in Venezuela, or tried to; made sure that none of the correspondence with the correspondent banks in New York referenced Iran, all of which shows, in the government's view, knowledge that these transactions were violations of the sanctions laws, and by taking out that language, the parties were attempting to evade U.S. sanctions. It's plain reading of the regulation.

Furthermore, the creation of these shell companies in Switzerland and Turkey are also efforts to evade U.S. sanctions or as part of that same effort to hide who really is receiving the benefit of those funds. Those funds are clearly payments for construction activities performed by an Iranian company. They're going into bank accounts that are controlled by those same people that just happened to be in a different geographic country, and they're going through the U.S. correspondent banks on the false pretense that those payments have nothing to do with Iranian activity, when they clearly did.

So even if the 204 argument wasn't sufficient, which the government's position is it is, 203's broader conception of liability to include evasion and avoidance would clearly cover this activity.

THE COURT: If I agree with you on 203, do you still need resolution of 204 for trial?

MR. KROUSE: Your Honor, we would want resolution on both grounds to be able to argue both grounds to the jury. So I guess the answer is yes, we would like resolution on both.

THE COURT: All right. Thank you.

Should we pick up 516?

MR. KROUSE: Thank you, your Honor.

THE COURT: I dream in C.F.R. numbers now.

MR. WEINGARTEN: Just 30 seconds to respond to two points, if I may?

THE COURT: Yes.

MR. WEINGARTEN: In 2012, there was a big change, and the whole regimen was altered, and that's why we believe that our conduct under 516 was completely legal from inception until 2012. Also, some changes since 2012, but what does not change is the language about "to Iran or the government of Iran."

of financial services to Iran or the government of Iran," not to the benefit of people. They know how to write. They're smart people in the Treasury. When they want to talk about nationals, they know how to do that. They did it with Cuba. This language could not be clearer, and the definition in 203 could not be clearer. And it survives the change in 2012.

In terms of, quote, shell companies, there's a

pejorative sense to that. The suggestion is they were only in existence to receive the money in connection with construction. That is not true. Clarity was a trading company and did a great number of things in addition to being involved in the Venezuela project.

THE COURT: Why aren't those arguments to be made to the jury?

MR. WEINGARTEN: I just wanted to clear the record. That's all.

THE COURT: OK.

MR. WEINGARTEN: And Stratus Turkey also did projects above and beyond Venezuela.

OK. 516.

We argued that, under 516, what we did in Venezuela was perfectly legitimate, authorized by the sanctions ab initio, since 2006, and one way of being comfortable with that is to look at 516. And in the beginning years of the life of this alleged conspiracy, 516 talked about clearing services and talked about four categories and said the U.S. depository institutions are --

THE COURT: Slow down.

MR. WEINGARTEN: You know the language.

THE COURT: I've got it right here.

MR. WEINGARTEN: OK. So four separate categories of conduct, and one, of course, being the U-turns, and No. 3,

underlying transaction is not prohibited.

We believe, for sure, that the conduct in Venezuela was authorized by both. Interesting thing, by the way, 2006 -- no dispute from the government -- that when this illegal conspiracy began, the conduct was completely legal. As I was taking the Acela up here, it occurred to me, I wonder if the grand jury heard, were they instructed, that at the beginning of this conspiracy, when this illegal agreement was launched, that the conduct contemplated was 100 percent authorized under U.S. law? And I would suggest -- I would be eager to hear from the podium today whether or not the grand jury was so instructed -- they should have been.

Moving to 2008.

For whatever reason, and we'll get to that reason in two seconds, the first category's taken out.

Why?

Well, we have an answer from the Treasury, and the answer from the Treasury is in the briefs of the parties, and it is clear that the emphasis was there was a belief in U.S. law enforcement that Iranian banks were misbehaving. Iranian banks weren't checking money laundering. Iranian banks were engaged in SWAPs, meaning exchanging Iranian currency for dollars with no underlying transactions. From the words of OFAC, from the words of the United States Treasury, it seems clear, beyond peradventure, what motivated the change in 2008

was not a desire to criminalize everything and anything having to do with any Iranian anywhere but to get hold of the conduct of the Iranian banks.

So what did they do?

They eliminated U-turns. And I should add U-turns and the clearance function of United States banks is important to the United States. The U-turns and the clearance process wasn't put in place for Iran. There's a benefit to the United States for the dollar and U.S. depository institutions being the center of the universe. So the point of all this, there was an intelligent decision made in 2008: U-turn gone. But the other three categories remained, pure and simple. So if it was illegal under the third category in 2006, it was legal in 2008 as well. And the only argument they have is that: Oh, no, no. The Treasury meant the only thing that survived, after we took away the U-turn exception, No. 1, charitable institutions, like remittances.

Well, remittances are important. It's not surprising that that was on the mind of the Treasury. There are a bunch of Iranian kids in the United States who go to school, and they rely heavily on remittances. And why in the world would you want to punish them? So it's not unusual that that would be highlighted in the regs. But what kills the government's argument is language, the plain language of the reg. And the plain language of the reg. that kills them, "such as." Such as

doesn't mean only this, and "e.g.," for example, doesn't mean only this.

So again, we're at pure English language. We're just reading English language here.

THE COURT: Let me ask. On your theory, looking at that same provision, what does noncommercial add? Am I right under your theory, whether it's commercial or noncommercial remittance, it wouldn't change the meaning. Right? You're saying this just highlights one example.

 $\ensuremath{\mathsf{MR}}.$ WEINGARTEN: I think there are different kinds of remittances.

THE COURT: Right.

MR. WEINGARTEN: I think that's what they're referring specifically to remittances here, and I think there was a big controversy here. I may have to check this. I may supplement what I'm saying here. I'm understanding that from family, it's one thing. If it's not family, if it's a business, it's another thing.

THE COURT: OK.

MR. WEINGARTEN: But it's specific to remittances. It has nothing to do with building low-income housing in Venezuela. It doesn't change. That language cannot possibly change the third paragraph of the original 516.

THE COURT: OK. But you're saying the only question is whether the transfer arises from an underlying transaction

that is not prohibited by this part.

MR. WEINGARTEN: Yes.

THE COURT: OK, so it wouldn't matter. And are commercial remittances prohibited?

 $$\operatorname{MR.}$$ WEINGARTEN: I'm not an expert on remittances, so I'm not sure.

THE COURT: All right.

MR. WEINGARTEN: I'm sure I have people here who are.

THE COURT: Move on.

MR. WEINGARTEN: Again, it sort of goes, I think, right to Judge Chin's words. I think the government's 516 argument was stronger in Judge Chin's case than this one. It was a closer call, and he found ambiguity. This is 100 percent clear to us. This is the plain reading, "such as" and "for example."

THE COURT: Which case are you talking about?

MR. WEINGARTEN: The Banki case.

THE COURT: Oh, in Banki.

MR. WEINGARTEN: I think Judge Chin wrote the opinion.

THE COURT: Thank you.

MR. KROUSE: Your Honor, on this point the defense doesn't cite any authority, and I don't think there is any, for this reading of that one part, where it says, "arose from an underlying transaction not prohibited by this part," to mean that because it was a housing project in Venezuela, it was not

prohibited by this part. It's sort of a very circular argument that the defense is trying to make. They're saying because these transactions didn't violate the sanctions regime, 516 authorizes them. But as we just went through, in the government's view, under 203 and 204, these transactions did violate the sanctions regime, so they were not authorized by this part.

It's clear from the context of 516 that when the U-turn license provision was revoked in 2008, the intent was to leave behind certain types of transactions that relate to noncommercial remittances from family members, humanitarian aid, things of that nature, not these kinds of commercial transactions.

THE COURT: How do we know what was carved out?

MR. KROUSE: Well, we know, your Honor, from just
looking at what it was before 2008, what it was between 2008
and 2012, and then what it became afterwards.

Also, we know from the statement of what Treasury was doing when they made that revocation of the U-turn. So the government's view is, and we've conceded this, that under the U-turn provision, these kinds of transactions were allowed. Ir 2008, that was revoked.

THE COURT: What's the relevance of the fact that the conspiracy begins in 2006, as alleged in the indictment, when it, by everybody's concession, was permissible?

MR. KROUSE: The overall conspiracy began in 2006. There is no significance, in the government's view.

First, every transaction that the government goes through, the 15 transactions that amount to \$115 million, all of those transactions well postdate the revocation of the U-turn license. They also are well after *Homa* and all the other interpretive decisions that we've been talking about today.

As for the start date of the conspiracy, that start date is when the memorandum of understanding was entered into between Stratus and Venezuela, so it's a logical starting point for the conduct. It's when the agreement was made.

THE COURT: But at that time they're conspiring to comply with the U-turn license.

MR. KROUSE: Possibly, your Honor, but the conspiracy, the overall conspiracy to evade U.S. sanctions began, then, when that agreement was made to start the construction project, and then the manner in which the payments were made --

MR. KROUSE: Your Honor, the government doesn't have to prove that at the moment of the date that's alleged in the indictment the full understanding of how the illegal activity would be conducted had to be agreed to. The conspiracy can evolve over time, and it's the government's view that, here, where we're alleging all of the transactions postdating the

revocation of the U-turn provision, that while this conspiracy was in effect and the majority of the time it was in effect, was after the U-turn provision was revoked, Mr. Sadr and other members of the conspiracy worked together to structure these transactions in a way that would either evade U.S. sanctions or violate the sanctions directly or indirectly.

The government's view is that there's no significance from a legal perspective on the fact that in 2006, that the start date of the conspiracy is before the revocation of the U-turn provision, especially here, where all of the transactions that make up the bulk of or the entirety of the illegal activity postdated that.

Just with respect to Mr. Weingarten's arguments about 516 itself --

THE COURT: Yes.

MR. KROUSE: -- there's no authority at all cited in the defendant's brief for this very novel reading of 516, where it appears that there be some circularity to the interpretation of the regulation, where you're saying that there's no violation because these transactions were not prohibited.

THE COURT: The language is the transfer arises from an underlying transaction that is not prohibited.

MR. KROUSE: Yes.

THE COURT: You could see why they'd make the argument. If you stopped the sentence there, that argument

prevails.

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MR. KROUSE: But the transaction was prohibited under all the other provisions that we've been discussing here today.

THE COURT: Right. If you persuade me on that, that's the end of this argument.

MR. KROUSE: Yes, your Honor.

THE COURT: OK.

MR. KROUSE: Thank you, your Honor.

THE COURT: Thank you.

MR. WEINGARTEN: We'll go to four, your Honor?

THE COURT: Sure.

MR. WEINGARTEN: Four, obviously, relates to bank fraud, 1344.

Fundamentally, there are three questions that need to be addressed here:

One, was there a misrepresentation made by the defendant?

Two, did the defendant get or seek to get any of the bank's money either that it owned or had custody of?

And then three, did the defendant defraud the bank by exposing it to a risk of tangible economic harm?

I'm sure at this point the Court is well aware of the facts. We're talking about routine, automated, and instantaneous clearing transactions to process the transfer of U.S. dollars from one foreign bank to another. There are a

zillion a day at each of these banks. I'm exaggerating, but not by much. I think they get about \$9 a pop when they're done in seconds. We included an exhibit of the Treasury department that describes these transactions, and Judge Chin describes the transactions well in the *Grain Traders* case that we cite in our brief.

Let's start with the first question. Was there misrepresentation?

I think it's useful to start with the words of Judge Blackmun in the Williams case from the early '80s, which I actually remember. He basically said a check cannot be a false statement for a simple reason. Technically speaking, a check is not a factual assertion under the law, and therefore, it cannot be characterized as true or false. 1344 was amended as a result, and there are about a zillion -- again, I'm exaggerating, but not by much -- cases about whether or not in check-kiting cases or bad-check cases it's a false statement to a bank.

But the point here, and all of those cases involved defendants doing very bad things but claiming it's not 1344 stuff; it should be state stuff. We're saying nothing of the sort here. There are no statements made by the defendant, much less false statements, in this. They're wire transfers, and there's not a false statement, not a false word in those wire transfers.

THE COURT: The argument is it's an implied misrepresentation to a non-Iranian entity.

MR. WEINGARTEN: OK. I get that.

And there, I think we go to the duty to disclose. Is there a duty on the part of the defendant to do more than he did? And there we turn to the cases that we cite — the Autuori case, a Second Circuit case, and obviously, you start with, Well, is he a fiduciary? Does he have some obligation under the law to provide information to the recipient of whatever statements he's making even if he's making statements? And of course, he's not even a customer, so there's no fiduciary responsibility there.

The inquiry doesn't stop. I recognize that. We have to turn to *Pirro*, another Second Circuit case, which I think is really important. And *Pirro* basically says in a situation like this, when we're talking about an omission, there must be a known duty to disclose. Even more important than that, *Pirro* says you have to include in the charge what that known duty is. And of course, there is no such inclusion in the indictment in this case.

Now, the government will say, and they're correct, of course, that *Pirro* is a tax case. And we go back to *Cheeks* and *RadLAX* from the Supreme Court, and what are the obligations there? And not just tax cases, where there must be a known duty to disclose for there to be an omission. In an extremely

complex statutory or regulatory regimen, that duty applies, and there can't be a more complicated statutory or regulatory regimen than here.

THE COURT: And what about *Morgenstern;* was there a fiduciary duty there?

MR. WEINGARTEN: No. He was a customer who was ripping off -- I mean, he's just one of the many cases, where a fraudster is trying to rip off someone else, but not the bank. So the argument there is --

THE COURT: -- that he's just handing checks.

MR. WEINGARTEN: Yes.

THE COURT: And he's put the bad checks in with good checks.

MR. WEINGARTEN: Well, as I recall the decision, the Second Circuit said there were affirmative misleading steps taken by *Morgenstern*, which certainly don't exist here.

In all of the cases -- and we cite a lot and they cite a lot -- there is underlying fraud. There's underlying theft. Somebody's trying to rip off somebody, and that's just not happening in this case, which goes to element two.

Is there any evidence of our client seeking to obtain property from the bank that's not his own? And the answer is no.

And here, we think that *Shaw* and Justice Kagan's effort to separate 1344(1) and 1344(2) -- it's complicated. I

think I've always assumed that the two parts of 1344 overlap.

Maybe they do, maybe they don't.

THE COURT: They're separated by an "or."

MR. WEINGARTEN: Yes.

But I don't think that matters in this context. The point with Justice Kagan's answer is, for purposes of 1344(2), there may or may not be a need to prove an intent to rip off the bank, but you need misrepresentations. You need to deceive somebody. This is a fraud statute, after all. And there will never be evidence in this case that our client sought to rip off anyone, much less the bank or the bank's customer. We're talking about money that he was entitled to. That separates this case from all the other cases that we and they cite.

What this really comes down to is the right to control. I mean, at the bottom, on this 1344 charge, the government will have to say — the only place for them to go — that somehow, some way, the information that was not provided to them put them at risk.

THE COURT: Yes.

MR. WEINGARTEN: And we obviously go back to what obligation did our client have to provide information to the bank? Was he supposed to pick up the phone and call Jamie Dimon and say: Jamie, by the way, my dad's in Iran. He has a complicated relationship with the government, and I just wanted to let you know?

I'm being silly, but the point is well-taken. What, beyond the wire transfer, was called upon either by the law or any other reason for our client to do with J.P. Morgan?

So in terms of the right to control, I think the Binday and Finazzo cases sort of lay it out. I think it is palpably clear, and Judge Droney, I think, lays it out and gives the history of the 20 years of right-to-control cases and concludes the common thread of these decisions is that misrepresentation or nondisclosure of information cannot support a conviction under the right-to-control theory, unless those misrepresentations or nondisclosures can or do result in tangible economic harm.

And by the way, we followed *Lebedev*. We know that was your case and we read Judge Droney's opinion in *Lebedev*. I don't think Judge Droney moved an inch.

THE COURT: I don't think Lebedev was cited in the papers.

MR. WEINGARTEN: I read it on the Acela.

THE COURT: I was surprised, since it has bearing on both the risk issue --

MR. WEINGARTEN: I agree, I agree, but I don't think Judge Droney's opinion moved an inch in terms of the requirement for tangible economic harm.

So what does that mean for purposes of this case? And then we have to turn to Judge Winters's words.

THE COURT: Are you going to say why Lebedev doesn't?

MR. WEINGARTEN: Sure. We're talking about Bitcoin.

We're talking about fundamentally illegal conduct. We're talking about real potential harm to the bank. We're talking about the bank advancing funds, and we're talking about actual misrepresentations that were found in the middle of the trial, actual misrepresentations by the defendant to the bank. I think those would be just the start.

THE COURT: That's on the misrepresentation point, but in terms of the right to control, the disguised transactions had a higher risk of being fraudulent. Right? I'm just looking at the language of the opinion. The institutions processing those transactions would be more likely to process and approve them because they weren't aware of the risk.

MR. WEINGARTEN: I think they were far more likely to be out money than J.P. Morgan, and I think they were also far more likely to be in trouble because of their dealings with an inherently illegal entity, which is nothing even remotely like what's here.

I think in all of these cases we have to go to Judge Winters's words in *Nkansah*. They're oft repeated. The actual exposure of a bank to losses can't be unclear, remote, or nonexistent. And here, the potential risk to the banks — in fact, with all due respect to my friends on the right, I don't think that argument passes the laugh test. They cite the

French bank BNP Paribas and HSBC. You know from personal experience about the French bank participating and admitting to participating in the massacre in Darfur.

THE COURT: You spend your time following all of my cases.

MR. WEINGARTEN: Seems to be a wise thing to do.

THE COURT: It's getting harder and harder to keep track.

MR. WEINGARTEN: HSBC -- I know from my own personal experience what their travails have been -- not even within light years of the situation facing these banks in this cases. The government is holding them out as potential victims here.

In the history of man -- and again, I'm being facetious, but in the history of OFAC work, no bank situated the way they're situated, dealing with someone who is not a customer or a client, dealing with a transaction like the ones in this case, faced exposure.

They cite the MasterCard situation. MasterCard was dealing with SDNs, entities that had been designated as people you shouldn't be dealing with. There's nothing even remotely like this. And what happened to MasterCard? I don't know. Maybe someone will tell me that they've been sanctioned or they've been indicted.

THE COURT: That point that you just made, isn't that the government's argument, that the bank would know they can't

deal with Iranian entities, and that's the fraud?

MR. WEINGARTEN: In MasterCard, they were dealing with people who were on a list. All you have to do is check the list with your customer and you'll find out you shouldn't be dealing with them. That's the potential risk to MasterCard. There's nothing even remotely like that in this case. They're wire transfers.

What was he supposed to do? And what's the bank supposed to do?

The answer's nothing. And there's a section we quote in 516, where there's a distinction between financial institutions and their responsibilities with clients and customers, where they have an obligation to see whether or not they are being consistent with the law and with sanctions. And here, we're talking about financial institutions not dealing with customers. Completely different situation than the ones cited by the government.

So the point is under any analysis of the situation, we don't have any chance whatsoever of these banks getting in trouble under known law, and as a result, there can't be a right-to-control theory here.

One more thing I would like to mention is the *Davis* case -- I also read that on the Acela -- Judge Preska's opinion. That's a recent case, 2017. It's one where she reversed the conviction in a matter before her, and I think the

point here is she talks extensively about the right to control, goes through the entire history, and the benefit-of-the-bargain piece is important here. I don't think that's terribly relevant to this case, but what she also points out is that the government did not charge the right-to-control theory in *Davis* that they pursued. She found that to be wanting, and that was part of the reason she reversed the conviction. The no-right-to-control allegation or theory is articulated in the indictment. So under *Davis*, that is not kosher.

THE COURT: OK. Thank you.

MR. KROUSE: Your Honor, at the outset, I'll note that most of these arguments that defense counsel is making are arguments that they can make to the jury. The question here is whether the government has alleged sufficient facts to support the charge in the indictment and the elements of those offenses, and I think the answer to that question is plainly yes.

This is a bank fraud charge and a conspiracy to commit bank fraud charge. I'll divide up the categories the same way defense counsel did, in the same order.

He, first, talked about misrepresentations. The misrepresentations here are alleged that the defendant misrepresented to the bank that these payments were not for the benefit of an Iranian entity, and that is a misrepresentation.

THE COURT: Well, which allegations make that

misrepresentation? Where in the indictment are the allegations that he misrepresented to the bank that there would be no benefit to an Iranian entity?

MR. KROUSE: Your Honor, I'll take a step back.

It's throughout the indictment that those steps were taken by the defendant, so various steps that I outlined earlier — changing the name of the entity, taking Iran off of certain transmittal letters. Things of that nature were intended by the defendant and his coconspirators to misrepresent the nature of the payments that were being made through these U.S. correspondent banks.

The indictment itself, the charge for bank fraud and conspiracy to commit bank fraud, alleges all of the elements of that offense; incorporates in the conspiracy the overt acts that were previously listed with respect to the IEEPA counts. And then in Count Three of the bank fraud, which is paragraph 22, it incorporates paragraphs 1 through 13 and 16 of the indictment, which outlined a lot of the conduct that I'm referring to. And then within paragraph 23, there's, toward the end, a "to wit" clause, "inducing U.S. financial institutions to conduct financial transactions on behalf of and for the benefit of the government of Iran and Iranian entities and persons using money and property owned by and under the custody and control of such financial institutions, by deceptive means."

That's a clear statement of what the government's charge in this case is. It's explained in a very detailed fashion in all of the overt acts that were under Count One -- Count Two, excuse me -- yes, Count One, the IEEPA conspiracy. And those misrepresentations regarding the nature of those payments and where those payments were destined to were material representations.

The government will prove at trial, through a witness from the bank, that had the bank known that these payments were for a construction project run by an Iranian entity and for the benefit of that entity and for the owners of that entity, it would not have approved those transactions.

THE COURT: But how is that different than the check-kiting schemes, where, presumably, someone from the bank would testify had I known there wouldn't have been sufficient funds from this check coming in, I wouldn't have allowed the withdrawal of the funds?

MR. KROUSE: Under *Morgenstern*, your Honor, it's clear that the request for funds can be a material misrepresentation if certain facts are --

THE COURT: The request for funds alone can't be, but you need misrepresentation in addition.

MR. KROUSE: Yes, your Honor, and the government will prove that at trial, that there were these additional misrepresentations by the defendant, the transmittal letters,

the changing of the name, the incorporation of these shell accounts, or whatever you want to call them, accounts in other countries, were all part of this overall scheme to trick these U.S. banks into providing the defendant with U.S. dollars in violation of the sanctions regime and also in violation of the bank fraud statute.

The point of whether it's a misrepresentation or a material misrepresentation, the government will prove that at trial, and we've adequately alleged, in very great detail, that element of the offense in the indictment.

As to the defendant's point about the money, and I guess the statement was that there's nothing that's going to show that the defendant wasn't entitled to the money, the money is the dollars. The banks are parting with U.S. dollars that they have in their possession, and the defendant is not entitled to those U.S. dollars under the government's view of the case. He purposely misled the banks in order to obtain those U.S. dollars, which is what he and his coconspirators wanted, and that's property of the bank they're turning over.

No matter how the defendant wants to define how a correspondent banking relationship works, it's pretty clear. It's pretty obvious and not that complicated. A request for payment is made from Venezuela up to the U.S. into these shell accounts in Switzerland and Turkey, and the U.S. banks are parting with U.S. dollars and sending them to those accounts.

And that, in the government's view, would clearly satisfy the element of the bank actually providing property to the defendant.

On the point of risk of economic harm, this, again, I believe, is an issue for trial. It's a factual issue. The Second Circuit has said in another case, Rossomando, 144 F.3d 197, pin cite 201, n. 5 (2d Cir. 1998) that the harm was the denial of the bank's right to control their assets by depriving them of information necessary to make discretionary economic decisions. And here, this kind of bleeds a little bit into the material misrepresentation, but the bank's witness will testify that had they known what this money was for and where it was going, they would not have approved the transactions.

There is risk -- real risk -- to the bank in approving transactions that violate Iranian sanctions. There are reputational risks. There are risks to the business. There are risks that the bank is going to have to retain counsel, be investigated whether they were knowingly facilitating these violations of U.S. sanctions. All of that will be proved up at trial. It's alleged in the indictment, and the government's view is that's enough.

THE COURT: Mr. Weingarten makes an argument that you don't, in the indictment, lay out a right-to-control theory. What's your response to that?

MR. KROUSE: Your Honor, it's not necessary in the

indictment to lay that out. It's only necessary in the indictment that the government allege a violation of each of the elements of the offense, and here, we've done so with great detail and a lot of particularity, and there's no requirement that the government describe in the indictment every theory under which the government would be able to prove those elements at trial.

THE COURT: Thank you.

MR. KROUSE: Thank you, your Honor.

THE COURT: Mr. Weingarten.

MR. WEINGARTEN: I'm prepared to do nondelegation. I would just request a ten-second response?

THE COURT: Sure. You get rebuttal too.

 $$\operatorname{MR}.$$ WEINGARTEN: I know. I'm looking at my watch. I don't want to overstay the visit.

I listened closely to what my friend had to say, and I said there are three issues here. One, was there a misrepresentation? Two, did my client try to get any of the bank's money he wasn't entitled to? And three, did he put any of the banks at risk, and the answers couldn't be more obvious to all three. There was no misrepresentation by him to the bank. We're talking about information that the bank had. All true.

In terms of him getting money that he was not entitled to, that's what bank fraud charges are all about. No scintilla

of evidence.

Finally, there's no response to the point in the world that we live in these banks were not put at risk at all.

Nondelegation.

Obviously, I understand what the Second Circuit has ruled here, but they left us a little room, and I would just like to touch --

THE COURT: I never read footnotes.

MR. WEINGARTEN: All right. Boy, did you cut my legs off.

THE COURT: Go ahead.

MR. WEINGARTEN: Emergency.

THE COURT: It's there. The issue is there.

MR. WEINGARTEN: OK.

Emergency. How in the world can it be that we have a 40-year emergency, under any definition of emergency with Iran? It's just silly. It's silly to argue it. Iran is a misbehaving country for sure.

THE COURT: The contention is that I should conclude it's silly regardless of what Congress and successive administrations have done.

MR. WEINGARTEN: If the sanctions regime is not authorized by law, the prosecution goes. And if there's no emergency, the prosecution goes.

And every president, Jimmy Carter didn't like the

hostage-taking. Ronald Reagan had his beef. Bill Clinton was crazy about Salman Rushdie, who was not as great a writer as everyone seems to think, and that, of course, is beside the point. W., or at least his vice president, was accusing the Iranians of 9/11. Are you kidding?

Actually President Obama had a different view. He lifted many of the sanctions, and he was the primary person in the life of this conspiracy to say the whole point of these sanctions is not to punish innocent Iranians who are doing benign things. And of course, now we have President Trump, who's taken the opposite.

Shifting justifications. Emergency has a clear definition. Under the law and also in common parlance. There's no emergency here.

And the constraints. The Second Circuit, in *Dhafir*, said one of the reasons we'll save this and we won't find constitutional violations, are there real constraints on the Executive? Yes, of course Congress passes law. Yes, we understand that the world is complicated when sometimes the Executive branch has to do things, but you can't just dump law-making responsibility on the Executive branch. And we feel pretty good about this one because the Executive has constraints. Are you kidding?

The Executive reporting meticulously and carefully to Congress? No, that's not happened. And Congress has been even

more derelict. The point to that, the law's not been followed. We're not talking about an emergency, as defined by law, and we're talking about constraints that have been completely ignored.

About the delegation, obviously, what is the intelligible principle here? That the Iranians are bad and that GS-15s on Fifteenth and Pennsylvania can take out their pencils and write whatever they want and that becomes federal criminal law? That just can't be. It just doesn't feel right.

Obviously we want you to toss the indictment because of this. What's our second choice? I'm not sure. I mean, I think it's so obvious. I think 50 years from now, when legal scholars look back at the prosecutions of these completely benign economic activities by Iranians, they're going to say how did we let this happen? Again, I'm not sure what to do about it other than to make this argument.

THE COURT: Thank you.

Mr. Krouse.

MR. KROUSE: Your Honor, I'm not going to necessarily engage on the argument that the other branches of government have wrongly decided that there's an emergency. I'll just note that both Congress and the President have made that conclusion, but the Second Circuit has stated that IEEPA is not an unconstitutional delegation of authority to the President under the case Dhafir.

Accordingly, the defendant's motion on this point should be denied.

THE COURT: It seems like the one space where I have to particularly opine is the question that was left expressly open in the footnote in *Dhafir*, whether Congress's failure to consider and vote on a joint resolution as to whether the emergency declared should be terminated, I'm not sure I see in your papers a response to that argument.

MR. KROUSE: It's possible we didn't expressly respond to that, your Honor. I read the footnote. It seems that Congress, under the statute itself, has the power to terminate the national emergency by a concurrent resolution. They haven't done so. Different administrations have periodically updated the executive order for the emergency to account for new facts, and so on this record and on this motion from the defense, there's not enough for the Court to decide that Congress has been somehow derelict in their responsibility to check the President's authority in this area.

THE COURT: Just structurally, the statute requires not later than six months, and the end of each six-month period that the house of Congress shall meet to consider a vote on a joint resolution to determine whether the emergency should be terminated.

Congress legislated that, right? That's 1622(b). And they haven't, right?

MR. KROUSE: I believe not, your Honor.

THE COURT: It was just a question. What is the government's argument as to the meaning of that agreed-upon failure?

MR. KROUSE: The meaning of it --

THE COURT: Or remedy for it.

MR. KROUSE: No, I don't believe there would be any individual remedy to that decision by Congress not to follow its reporting obligation. It's, as you said, structural within the statute and it's within the statute. Congress has the authority to terminate the President's authority here. They've chosen not to do so, and so under that framework, the law is in effect and there's no individual remedy to challenge it.

THE COURT: Thank you.

Anything further?

MR. SILVERMAN: Yes, your Honor.

THE COURT: Go ahead.

MR. SILVERMAN: I'll address pretrial motions 6 and 7 very briefly, your Honor. I think they go best together, so I'll try not to take up too much of the Court's time with this.

Mr. Krouse was talking about bank fraud when he mentioned it, but the question here is whether the government has alleged sufficient facts to support the charge in the indictment, and at the core of motions 6 and 7 is really the fact that it's not what the government has alleged. It is

about what the grand jury has alleged and whether they have alleged sufficient facts to make out the charge against Mr. Sadr so that he can prepare for trial.

At this point, your Honor, we would ask that the Court dismiss certain counts, and then, in the alternative, we request striking a surplusage and a bill of particulars.

That's why I'm going to try to address these quickly and together and just hit the primary areas where we have something to add to our briefs.

The first would be the law of Count Two.

Count Two alleges, and I have it on page 24, that Mr. Sadr conspired to violate the entirety of the ITSR, the entirety of the IFSR, and seven different statutes in IEEPA.

Now, originally, I had the idea that I'm sure every first-year law student or junior associate has to print out those statutes. It's over 200 regulations, so suffice it to say that this gives the government incredible ability to roam about at trial, to try to save charges beyond the charges that the grand jury actually intended to bring.

THE COURT: In the alternative to dismissal, you want to know specifically what regulatory violations will be proved.

MR. SILVERMAN: That's correct, your Honor, and it would be consistent with your order in the *Murgio* case, which I understand is another name for the *Lebedev* case; or consistent with, to cite a different case, the Northern District of New

York's order in *Mango*, where they required specific regulations under the Clean Water Act.

No. 2 is something that we've spent most of today talking about, which is the export recipient. Who received an export that Mr. Sadr either exported himself or caused to be exported?

Today, almost all of the discussion — in fact, all of the discussion, and I've listened carefully to both the Court and the government — has been about Iranian individuals receiving an export and about Stratus Iran receiving an export. If you look to the indictment, most of it does say that, but paragraphs 19 and 23 allege with no specificity whatsoever that the government of Iran received exports, and that is an entirely different case; that if Sadr had been accused of that, he does have a right to know what the specific acts underlying that offense are. That's from both Rule 7 and the Supreme Court, in Russell v. United States, and, frankly, the Sixth Amendment, which says that he has the right to know the nature and cause of the allegations against him.

Now, the third essential fact is misrepresentations defense, but we have spent quite a bit of time talking about that, so I will skip right along to the fact that the government, in its response, in the omnibus opposition, doesn't address a lot of these arguments. But what it does do four times in those three pages is say that we're looking for

evidence in our motion for a bill of particulars and to dismiss for lack of specificity.

I want to be very clear. We are not looking for the evidence the government will use to prove these charges. We are just looking for the charges Mr. Sadr is facing at trial and to dismiss where the grand jury failed to allege those charges with sufficient specificity.

THE COURT: I'm sorry. This final point that you're making, is that just a summary point? It's eluding me how it's different.

MR. SILVERMAN: It is just a summary point that applies to all three, your Honor. I think there are only two places where we are moving to strike surplusage that I haven't already touched upon.

First is the use of "among others," and I'd like to clarify our reply brief. We mistakenly misread the indictment. It does not incorporate all of the uses of "among others." It incorporates the use of among others in paragraph 16. So while we do think that "among others" should be struck from the indictment in general, because they're words that don't have any actual function other than to expand the charges beyond what the grand jury returned. If the Court chooses to apply the distinction between charging paragraphs and means paragraphs, it would be just the "among others" in paragraph 16 that we seek to strike.

The more important issue in terms of striking and from my perspective is paragraphs 1 through 5 that give the government's history of the ITSR and the legal prohibitions that it opposes, and I think there are a number of reasons to strike this, a few of which we've already touched upon. But the one thing I wanted to address is how the government defends it.

They say that because IEEPA requires willfulness, these introductory paragraphs will provide the jury with information and evidence as to when, through what means, and why prohibitions on exports to Iran --

THE COURT: Let me just ask you about timing. A lot of courts defer on this. The jury, if they get the indictment at all, will get it at the point of deliberations. Why not deem this premature, see what plays out at trial and then address the question then.

MR. SILVERMAN: Because, your Honor, regardless of what evidence is offered at trial, your Honor, those five paragraphs serve no purpose other than to be evidence and information for the jury. And it's one of the first-year law student points, that an indictment is not evidence. And if that is the purpose, then it should be struck, just like it was in *Groos* and *Fishenko*.

The one thing that I wanted to touch on in those two cases, the government's distinction is that those talk about

terrorism and this does not. It talks about an unusual and extraordinary threat that Iran poses to United States national security. If that is not an oblique reference to terrorism, I'm not entirely certain what it is. But *Groos* dealt with four pages of allegations being struck. There was one sentence that talked about terrorism, so that case was not talking about terrorism either.

THE COURT: The government's papers noted an openness to discussions on these issues and attempting to resolve some of them. Has that process happened?

MR. SILVERMAN: No, your Honor. We have not engaged in any sort of conference since the motions were filed.

THE COURT: All right. Thank you.

MR. SILVERMAN: Thank you.

THE COURT: Mr. Krouse.

MR. KROUSE: Yes, your Honor. Maybe I'll take them out of order and do surplusage first, your Honor.

The government's position is, as the Court noted, this, in our view, is premature. There's no reason at this point to decide whether certain phrases should be struck from the indictment. In the event the jury does get the indictment, the Court would have the benefit of all the evidence having been presented and then both parties and the Court could engage meaningfully on whether there were certain phrases that should be in the indictment that goes back to the jury.

Just on the specific points, "among others" is a pretty standard phrase that indicates it's not an exhaustive list, and that's been endorsed by various courts, including the *Kassir* decision in this district.

The paragraphs-1-through-5 background regarding IEEPA, there's no inflammatory language in there, in the government's view. It's just a pretty pedestrian description of what led to these various statutes and regulations being put into effect.

THE COURT: It does sound in emergency and threat, doesn't it?

MR. KROUSE: That's the background of these charges. And the arguments will be made at trial, because otherwise the question will be, Well, who cares about these transactions? The transactions are relevant because they're a violation of the law.

THE COURT: What arguments will be made at trial?

MR. KROUSE: That these transactions were part of a scheme to evade Iranian sanctions, so the fact that the word "Iran" comes up --

THE COURT: Right. But are you going to go into the sort of legislative history or any of the political history around Iran sanctions?

MR. KROUSE: Your Honor, it's a little premature for us to know exactly how the government's going to present the case.

I will note that there are going to be certain expert witnesses that the government will propose that could be the subject of some motions in limine briefing, but with respect to this motion that's before the Court now, whether to strike surplusage, A, I think it's premature to make that decision; B, there's nothing unusual about a speaking indictment in this district that lays out the history of how certain statutes and regulations were put into effect.

THE COURT: "The situation in Iran constitutes an unusual and extraordinary threat to the national security, foreign policy and economy of the United States and declared a national emergency," etc., etc.

I guess I had assumed, when you indicated in the briefing that you'd have some meet-and-confer, what might be agreed upon.

MR. KROUSE: We're happy to have those conversations, your Honor. I think it's, like I said, premature to fully commit. We haven't had any conversations with the defense, but we're open to those conversations. I don't think it's clear that the indictment's even going to the jury, so it's sort of a moot point or not a ripe issue at this point. That's the government's position. We are open to having conversations.

THE COURT: Why don't you have a conferral, see if you can narrow the issues on the motion to strike, and put in a letter in a week's time. I want to give you quick resolution,

and I've been working to get myself in a position to do that, but within a week's time, let me know if this has been narrowed at all.

MR. KROUSE: Yes. The only hesitation, your Honor, is that part of this will require more understanding of what evidence we'll be presenting to the trial.

THE COURT: It's not going to be that hard to think through whether you're going to put on evidence that the situation in Iran constitutes an unusual and extraordinary threat to national security, foreign policy, etc.

MR. KROUSE: But they're seeking to strike all five paragraphs.

THE COURT: That's why I'm saying confer and see if you can narrow it.

MR. KROUSE: OK.

THE COURT: If you can't, you can't, but you'll try.

MR. KROUSE: OK. Sounds good, your Honor. When would you like that letter?

THE COURT: A week's time.

What about the specific regulatory violations?

MR. KROUSE: Those are in the indictments, your Honor, page 26.

THE COURT: Nothing beyond that?

MR. KROUSE: Those are the regulations and statutes that we're alleging were violated here. That's on page 26 in

the parenthetical after the charge in Count Two.

THE COURT: Paragraph 21?

MR. KROUSE: 21, yes, your Honor. The parenthetical under that.

THE COURT: So limited to, for regulatory violations, 203, 204, 205.

MR. KROUSE: Within Count Two, yes, your Honor, the IEEPA conspiracy count.

THE COURT: OK.

MR. KROUSE: Just on the broader point of the specificity, this is a very detailed indictment, much more detailed than the vast majority of indictments that are before the Court. I think the legal framework is that the grand jury need only allege in the indictment the elements of the crime, and that, combined with the discovery produced to the defendant, puts them on adequate notice of how to defend the charges in this case.

I don't think there's any real argument that the defense is in the dark about what the government is alleging. It's in a very detailed, 34-page indictment with 50-some overt acts that go into quite a bit of detail about what Mr. Sadr and his coconspirators specifically did. And then detailed discovery has been provided to the defense. They're well on notice of what the government's charges are in this case and are adequately informed in order to prepare their defense.

Under that framework, that motion, motion No. 6, should be denied.

THE COURT: Let me hear from counsel on this point.

The government has, as I understand it, represented that with respect to Count Two, the regulatory violations are limited to 203, 204, and 205. That's what you're looking for, right?

MR. SILVERMAN: Your Honor, that is most of the relief that we are looking for. We would like the remaining sections to be struck, and in addition to striking those from the indictment, there are no specific facts underlying the alleged violation or the purportedly alleged violation of 205, which is about reexports to Iran, I believe.

And the one response that I would put in is that nobody in this room has examined more discovery than me. I am still very much in the dark as to how the government of Iran received an export from Mr. Sadr.

THE COURT: All right. Let me ask about that point.

Mr. Krouse, 205 and the allegations with respect to the government of Iran as opposed to "to Iran."

MR. KROUSE: Your Honor, the indictment alleges the specific involvement of the government of Iran with respect to the agreement to have this project happen in Venezuela, so those are specific allegations — that the government of Iran engaged in a foreign-policy relationship with Venezuela;

entered into a memorandum of understanding -- and then Stratus was charged with building those houses. So the government of Iran is involved in the facts alleged in the indictment.

All that's required in an indictment, again, I'll say, is a statement of the elements of the offense. There's a lot of detail here. The motion to strike surplusage is not ripe.

THE COURT: I'm focused on the bill-of-particulars question, although I suppose we've dealt with that with respect to the specific regulatory violations. You've represented they won't go beyond 203, 204 --

MR. KROUSE: Your Honor, 410, there's an interpretive provision, but as far as what the defendant violated, yes, those are set forth in the indictment. As every indictment from our office usually is, it will say what statute and regulation we believe is violated in that charge, and we did that here.

THE COURT: OK. With respect to reexportation for the government of Iran, what allegations go to that? I understand that the government of Iran is involved in the underlying construction project and MOU, but I'm not sure if the government is alleging that there is reexportation for the government of Iran.

MR. KROUSE: Your Honor, it's in the indictment. It was returned by the grand jury as written. The government hasn't fully decided what its evidence will be and what its

presentation will be. That's why we keep saying it's not ripe at this point. The motion that the defense is filing goes to the face of the indictment and whether it's alleged, with particularity, the offenses charged. The government's position is yes, it has. If, after the presentation of the evidence, there's a renewed motion to strike certain portions of the indictment, if the indictment is going to the jury, I feel that it can be addressed at that point. But to ask the government to lay out its entire — not to exaggerate and say entire, but any trial strategy having to do with what the government's going to present at trial, at this stage, with this motion, I don't think is required in order to oppose the motion.

THE COURT: OK.

Anything further?

MR. KROUSE: Not from the government.

MR. HEBERLIG: There's one more issue for us, your Honor.

THE COURT: Go ahead.

MR. HEBERLIG: This relates to the search warrant issue, which I understand we're going to argue in a couple of weeks, but it's sort of a preserving-the-status-quo issue.

We've learned a lot from the government's most recent brief, and as we now understand their position, they only intend to use at trial the 420 pertinent documents. But we also know that there are potentially as many as a dozen people

within the District Attorney's Office and the U.S. Attorney's Office who have access to the full returns. There are three to four to five databases and document-review platforms that have the entirety of the search warrant returns in them.

We would like an order or at least a representation from the government that until the Court resolves our motion, no member of the District Attorney's Office or the U.S.

Attorney's Office will access the raw returns for any reason.

I believe based on the position there's absolutely no reason for anyone to be looking at anything beyond the 420 documents.

We will argue in two weeks that those should be suppressed as well, but in the meantime, we don't want anyone else rummaging through Mr. Sadr's plainly irrelevant personal emails.

MR. KROUSE: The government will make that representation, your Honor.

MR. HEBERLIG: Thank you.

THE COURT: Glad I could be of help. And just so you know, you're allowed to speak to each other without me in the room.

MR. KROUSE: Your Honor, it occurs to me that there is one other issue outstanding that may be premature in light of the motion to suppress the documents, but our understanding from the privilege/filter team is that the defense is asserting privilege over certain of the 420 documents. So in the event, just thinking ahead, if the Court decides not to suppress the

420 and then the case is going to proceed to trial with those documents still in evidence, I take it it would be prudent to sort of set a schedule for resolving any privilege disputes, which this team is walled off from, but I think the order in which it would happen is the defense would file a motion or something asserting a privilege over certain documents and then our privilege review team would respond.

THE COURT: And the request is to set that schedule now.

MR. KROUSE: Yes, your Honor.

THE COURT: Fine with me.

MR. HEBERLIG: I think we can do it expeditiously after the motions here. We're talking about a very small universe of the 420 documents.

MR. KROUSE: How many, your Honor, if we could inquire?

MR. HEBERLIG: I will inquire. Hang on one moment.

There are three documents that are spousal communications. I'd be surprised if the government's filter team tries to argue that they're not.

MR. KROUSE: And there's no attorney-client privilege being asserted?

MR. HEBERLIG: No.

THE COURT: All right. Maybe you can work this out too. I'd be delighted. And you don't need to wait for me to

try and do that. I don't think we need a schedule for that at this point.

You'll confer on whether you can narrow on the surplusage issue at all. I'll hear from you on that in a week.

Include in that discussion, Mr. Krouse, whether there's any narrowing on the government of Iran-related allegation, and I'll hear from you in a week and then I'll resolve what remains of that.

I have my briefing on the suppression and related motions. We have our time for oral argument, and you'll try to work out the limited spousal privilege issues, I presume, in advance of that oral argument so you can let me know if we need any briefing schedule on the theory that suppression is denied.

MR. KROUSE: Thank you, your Honor.

Anything else?

Thank you, counsel. Motions are submitted.

We're adjourned.

(Adjourned)